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Summer Food Service Program for Children

Monitor's
Handbook

United States
Department of
Agriculture

Food and
Nutrition
Service

FNS-179



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Revised February 1980

Rules for acceptance and participation in this program
are the same for all, without regard to race, color,
or national origin.

Introduction

This handbook has been prepared to give monitors a working knowledge of their duties and responsibilities. In addition, the handbook can be a useful instrument to help the monitor train site workers.

The Summer Food Service Program for Children provides a food service during school vacation similar to the meal service offered in the schools during the school year. The program serves children 18 years of age or under in areas where poor economic conditions exist, and camps where children are individually documented as eligible for free and reduced-price school meals. Persons over 18 years of age who have been determined by the State agency to be mentally or physically handicapped and who participate in school programs established for the handicapped are also eligible to participate in the program.

General Responsibilities

The monitor's job in the Summer Food Service Program is of particular importance. As a monitor, you are the key link between the sponsor and the sites. You are responsible for providing technical assistance, training and enforcing program regulations. Effective monitoring is needed to make sure that sites operate according to program guidelines, that accurate site records are available to justify payment to the sponsor, but most importantly, to ensure that children in the community are getting nutritious meals. To be an effective monitor, it is essential that you know the program requirements so that problems you find at the sites can be resolved quickly.

As a sponsor representative, it is important to develop and maintain a cooperative relationship with site directors and staff. Open communication between monitors and site staff depends on everyone knowing that you will work with the site to help correct problems and provide additional training if necessary. Open communication with your supervisor is also essential so that the sponsor is aware of any site problems and what is being done to resolve them.

Training

Your organization is required to hold training sessions on program duties for monitors and other sponsor personnel. At the training session, your duties and responsibilities will be explained to you. You will receive the monitor review form and any other records you might be responsible for, such as mileage records and weekly summary sheets. You will be given your area of assignment. You should become familiar with the approved application sheets for those sites you will be visiting. These forms describe the staffing pattern, method of meal preparation, meal services and times, and average daily attendance for which the sites have been approved. Be certain to know your sponsor's procedures for adjusting meal deliveries, reporting

Introduction

complaints to the vendor, and collecting site records. You will be asked to attend the training session required for monitors and site supervisors. This meeting will introduce you to site supervisors with whom you will be working directly and familiarize you with the specific duties of site supervisors.

Monitor Responsibilities

In some instances, sponsor monitors will be asked to visit food service sites before the program starts. When applying for this program, a sponsor must certify that all sites planning to conduct a food service have been visited before the program begins. Each site must have the appropriate facilities for serving the anticipated number of children and must have the capability to conduct the proposed meal service. In making these visits, you will be asked to verify information listed on the site sheets, such as address, storage, holding and preparation facilities, and serving capacity. You will also want to record the date and names of people you spoke with during these visits.

The sponsoring organization will be financially responsible for any meals served incorrectly or served to ineligible people. This could mean a substantial loss of money to the sponsor if problems at the sites are not corrected. Your responsibilities as a monitor will differ depending on whether meals are delivered to your site by a food company or prepared at the site. This handbook provides guidance for the monitoring of programs that are vended and for programs where sponsors prepare their own meals. As an official representative of the sponsor, you will be responsible for:

- * Checking site operations to ensure that records are maintained and that the program is operating in accordance with requirements.
- * Visiting all assigned sites within the first week of operation, to ensure that the food service is operating smoothly and that any adjustments or problems are taken care of.
- * Reviewing food service operations of all assigned sites within the first four weeks of operation to thoroughly examine the meal service from start to finish, correcting problems and providing additional training where necessary.
- * Revisiting sites as necessary to collect records or deliver forms.
- * Preparing reports of your visits to the sites and ensuring that the reports are included in an official file for each site.
- * Suggesting corrective action to the site supervisor for problems encountered.

Meal Requirements

- * Informing sponsor officials about problems found and ensuring corrective action is carried out.
- * Conducting site training as necessary.

A monitor review form must be completed after each review. This form includes the reviewer's arrival and departure time, site supervisor's signature or the signature of the person you talked to, certification statement of violations found, corrective action taken, and time and number of meals served. These forms are required records for the sponsor. It is important to thoroughly explain the specific nature and extent of any problems and the action to be taken to correct these problems. For example, you must record when "19 meals were served without milk" and document the action the site director agreed to take to correct the situation.

Many people working at sites may not be familiar with operating food service programs or accustomed to maintaining records. During many reviews and visits, it will be necessary to explain the importance of complying with program rules and to show how operations can be improved. This type of ongoing training of site personnel is a basic responsibility of each monitor. You may find it necessary to give new site workers additional training in program requirements. Again, it is important to document this training on your report.

During each review or visit, discuss any concerns or problems with the site supervisor or other site staff. Encourage the site supervisor to call the sponsor's office immediately when help is needed.

Site Activities

Know the activity schedule of each assigned site. If the site will not be open on a certain day, it is essential for the sponsor to be alerted in advance so the vendor can be notified and meal deliveries can be cancelled. If the site is planning a field trip, the sponsor must notify the vendor of the change and the administering agency who must approve meal delivery to the place where the children will be that day. Sometimes sponsors experience problems because sites close earlier than planned. Keep informed about the plans of each site director. Make sure your supervisor is promptly notified if the site will close earlier than the date planned on the site information sheet.

Meal Requirements

Meal Patterns

As a monitor, you will check meals at sites to see that meal patterns are being met. Meal requirements for this program assure well-balanced, nutritious meals that supply

Meal Requirements

the kinds and amounts of foods children need to help meet their nutrient and energy needs. The following are minimum requirements for each meal:

BREAKFAST

Milk
fluid milk 1 cup

Vegetables and Fruits

vegetables and/or fruits 1/2 cup
 -or full-strength vegetable or fruit juice
 -or an equivalent quantity of any combination of vegetables, fruits, and juice

Bread and Bread Alternates

(whole grain or enriched):

bread	1 slice
-or cornbread, biscuits, rolls, muffins, etc.	1 serving
-or cooked pasta or noodle products	1/2 cup
-or cooked cereal grains, such as rice, corn grits, or bulgur	1/2 cup

(whole grain, enriched, or fortified):

-or cold dry cereal	3/4 cup or 1 ounce (which ever is less)
-or cooked cereal	1/2 cup
-or an equivalent quantity of any combination of bread or bread alternate	

SNACK (supplemental food)

(Choose two from the following four components):

Milk
fluid milk 1 cup

Vegetables and Fruits

vegetables and/or fruits 3/4 cup
 -or full-strength vegetable or fruit 3/4 cup
 -or an equivalent quantity of any combination of vegetables, fruits and juice

(juices cannot be served with milk)

Meal Requirements

Bread and Bread Alternates

(whole grain or enriched):

bread	1 slice
-or cornbread, biscuits, rolls, muffins, etc.	1 serving
-or cooked pasta or noodle products	1/2 cup
-or cooked cereal grains such as rice, corn grits, or bulgur	1/2 cup

(whole grain, enriched, or fortified):

-or cold dry cereal	3/4 cup or 1 ounce (whichever is less)
-or cooked cereal	1/2 cup
-or an equivalent quantity of any combination of bread or bread alternate	

Meat and Meat Alternates

lean meat or poultry or fish

-or cheese	1 ounce (edible portion as served)
-or eggs	1 ounce
-or cooked dry beans or peas	1 egg
-or peanut butter	1/4 cup
-or any equivalent quantity of any combination of meat or meat alternate	2 tablespoons

LUNCH OR SUPPER

Milk

fluid milk 1 cup

Vegetables and Fruits

(must include 2 or more selections

for a total of 3/4 cup):

vegetables and/or fruits

-or full-strength vegetable or fruit juice	not to exceed 1/4 cup
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Bread and Bread Alternates

(whole grain or enriched):

bread	1 slice
-or corn bread, biscuits, rolls, muffins, etc.	1 serving
-or cooked pasta or noodle products	1/2 cup
-or cooked cereal grains such as rice, corn grits, or bulgur	1/2 cup

Meal Requirements

-or an equivalent quantity of any combination of bread or bread alternate

Meat and Meat Alternates

lean meat or poultry or fish

2 ounces (edible portion as served)

2 ounces

-or cheese

1 egg

-or eggs

1/2 cup

-or cooked dry beans or peas

4 tablespoons

-or peanut butter

-or an equivalent quantity of any combination of meat or meat alternate

Daily Records

Monitoring Meals	Study the meal patterns and learn to recognize deficiencies. Remember that each meal must contain all required components and that all components must meet the minimum size. If meals are incomplete, if quantities are too small, or if the food is spoiled, children are not getting the nutritious meal for which the sponsor is paying. It is particularly important that children not eat any food which is spoiled. Spoiled food, juice or milk can make the children sick. Make sure site personnel do not serve any spoiled meals to the children. Site supervisors should be recording any deficiencies on the delivery receipts and discussing any problems with you. You should immediately report any problems with deliveries or meals to your supervisor so that the vendor can be promptly notified.
Unitized Meals	All meals must be served as units. This means that each component of the meal must be served at the same time to the child. Sometimes site workers will split up a meal between children or serve an incomplete meal to a child. Whether the meal is prepared by a sponsor or delivered by a vendor, the entire meal must be served to each child as a complete meal. The nutritional value of the meal depends upon all the components being served. Serving them separately is a serious violation.
When to Serve Meals	The recordkeeping system depends on records of meals served as units to children and adults and your sponsor's reimbursement depends on the recordkeeping system.
	Three hours must elapse between the beginning of one meal service or snack and the beginning of another. But if no snack is served between lunch and supper, supper must be served at least 4 hours after the beginning of the lunch service and the service of supper must begin no later than 7 p.m. and end no later than 8 p.m. None of these time restrictions apply if the site is considered to be a camp. Lunch or supper service cannot last more than 2 hours. Breakfast or snack service cannot last more than 1 hour. Meals must be served only during designated meal service times.
	Daily Records
Record Requirements	Sponsors will provide the sites with a daily meal record sheet. These records are very important. They must be completed daily for collection or returned to the sponsor's office. The sponsor will receive reimbursement for the meals served based on daily records kept by the sites. If the sites don't keep records, the sponsor will not receive money for the meals served at the site. Site records must be accurate and must be completed at the end of each meal. These records must include:

Specific Responsibilities

- * The number of meals delivered or prepared, listed by type (breakfast, snack, lunch, supper). This information must be supported by a signed delivery receipt in the case of vended programs. A designee of the sponsor at the site must verify the adequacy and number of meals delivered.
- * The number of children in attendance.
- * The number of meals served to children, listed by type, based on actual count.
- * The number of second meals served to children, if any.
- * The number of meals served to program adults and non-program adults, if any.
- * The amount of money, if any, received from program adults.
- * The number of hours that each paid food service employee worked on food service, if applicable.

Site Forms

If your responsibilities include collecting site forms and delivery receipts, be sure to keep collections on schedule. If records cannot be obtained from a particular site, this is a serious problem which your sponsor should know about immediately. Familiarize yourself with the forms to be used for this purpose. Since you will be assisting site supervisors in the proper use of these forms, you must be thoroughly familiar with them.

Specific Responsibilities

Meal Service Administration

Experience has shown that constant monitoring of the food service at sites is necessary to ensure good meal quality. Problems need to be solved quickly and routinely.

As a monitor, you need to remind site supervisors often of their responsibility to promptly report changes in site attendance (up or down) to the sponsor. Make certain that the site supervisor understands the importance of adjusting meal deliveries and how to report attendance changes. Experience has shown that attendance drops during the summer at many sites, without the sponsor being notified. When this happens, too many meals are delivered and food and money are wasted. Guard against over-ordering. It is a serious violation. If a site is receiving too many meals, you should emphasize the need to adjust deliveries to the site director and report the need for an adjustment in deliveries to your sponsor. You must know your sponsor's procedures to transfer, return, or stop meals. If no refrigeration facilities are available at sites, meals must be delivered within 1 hour of each meal service.

Specific Responsibilities

Daily Record Reviews

Review the daily records kept by the site. Are all forms completed and signed? Does the information on the delivery receipts match the information on the forms? Is a signed delivery receipt available to show deliveries for all meals served? Are the number of meals reported the same as those served each day? If so, this may mean that no one is actually counting the number of meals served.

Review Procedure

Before reviewing the sites, you should be familiar with the information on the site information sheets and know the meal delivery schedules (time of delivery, type of meal, and number of meals) and cycle menu for each site. As the summer progresses, you should be familiar with the results of any prior reviews or visits and the records submitted by the site. In conducting a review:

- * Plan to arrive at the site before the delivery or serving of meals.
- * Observe the delivery or serving of meals. Are meals handled according to local health codes (refrigerated truck operating at correct temperature, etc.)? Are meals delivered on time?
- * For vended sites, count the number of meals delivered. Does the number delivered equal the number ordered? Does the delivery receipt show the correct number delivered? Are all meals complete? Are any items spoiled?
- * Instruct the site supervisor to sign only for delivered meals which are complete and wholesome. The site supervisor should not accept poor or incomplete meals or meals which are wholly or partially spoiled.
- * Make sure the site supervisor signs only accurate delivery receipts.
- * Compare the meal delivered or prepared with the cycle menu. Was the scheduled meal delivered or prepared that day?
- * Review daily records kept by the site.
- * Check receiving reports if meals are prepared by the sponsor.
- * Check purchasing invoices if meals are prepared by the sponsor.
- * Observe the meal service. Is it during the appropriate hours? Are children given complete meals? Is only one meal given to each child? Are unauthorized adults served? Are all meals eaten at the site? Is a site worker counting the meals as they are being served?

Specific Responsibilities

- * Count the number of meals served to children.
- * Count the number of ineligible meals served and note the reason. (example: incomplete meal served; meals served to adults.)
- * Check plate waste (trash) for acceptability of menu items.
- * Stay at the site until the meal service is complete. Are meals served after the 2-hour time limit? Were second meals recorded?
- * Are there many leftovers? Does the site supervisor make adjustments in the meal order as necessary?
- * Complete the monitor's review form. Record your arrival and departure time. Record all violations and any corrective action taken.
- * Make corrections on site, if possible.
- * Report problems to the sponsor.
- * Schedule a revisit, if necessary.
- * Observe the preparation of a meal if meals are not delivered. Are raw fruits and vegetables thoroughly washed before cooking and serving?
- * Are workers meeting the health standards set by State and local authorities?

Accuracy of Records

Site supervisors must be made aware that complete and accurate daily records at the site level are the only ways to document program performance and guarantee reimbursement. The sole basis for reporting the number of meals served is accurate daily records signed by the site supervisors which account for all categories of meals served.

Comments and Suggestions

The sponsor will ask for your comments and suggestions at the end of the program. As a monitor, you should think about ways the program can be improved and include these in your recommendations.

Forms

The recordkeeping system depends on records of meals served as units to children and adults, and the sponsor's reimbursement depends on the recordkeeping system.

The forms included in this handbook are examples of monitor reports. However, the administering agency may require that a different form be used. If the agency requires a form to be used, it should provide the form to each sponsor.

Vended Program— Monitor Site Review Form

Two copies of this form should be filled out. One should be left with the site supervisor and one turned in to the sponsor.

VENDED PROGRAMS

MONITOR SITE REVIEW FORM

Monitor's arrival time _____

Departure time _____

Sponsor _____

Name of site _____

Date of review _____

Address _____

Phone _____

Site supervisor _____

Name and title of person
contacted at site _____

Regular site _____

Camp site _____

Approved ADP* _____ Attendance on day of visit _____
(*Average daily participation)

Number eligible for free and reduced-price meals (camp only)

Type(s) of meal service reviewed _____

TYPE OF MEAL

DAY OF VISIT:

	B	S (a.m.)	L	S (p.m.)	S
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# meals delivered	_____	_____	_____	_____	_____
Time meals delivered	_____	_____	_____	_____	_____
Time meals served	_____	_____	_____	_____	_____
# meals served to children	_____	_____	_____	_____	_____
# meals served as seconds to children	_____	_____	_____	_____	_____
# meals served to program adults	_____	_____	_____	_____	_____
# meals served to nonprogram adults	_____	_____	_____	_____	_____

MAJOR VIOLATIONS

ACTUAL COUNT	TYPE OF MEAL
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1. Nonprogram adult meals
claimed for reimbursement

2. Off-site consumption (children)

Vended Program— Monitor Site Review Form

3. More than one meal per child _____
4. Meal pattern not met (specify) _____
5. Meals not served as a unit _____
6. Meal times not adhered to _____

CHECK AT RIGHT IF FOLLOWING APPLY

(Explain any checked items on the next page)

7. No records _____
8. Incomplete records _____
9. Poor sanitation _____
10. Other _____

YES NO

1. ____ Does staffing pattern correspond to that listed on approved site sheet?
2. ____ Has site supervisor attended training session?
3. ____ Does site supervisor use site handbook?
4. ____ Does site have sufficient food service supervision?
5. ____ Are meals counted before delivery receipt is signed?
6. ____ Are meal counts taken of meals served?
7. ____ Do meals meet approved menu?
8. ____ Do meals meet requirements?
9. ____ Are meals checked for quality?
10. ____ Is there proper sanitation/storage?
11. ____ Is site supervisor following procedure established to make meal order adjustments?
12. ____ Are meals served within approved time frames?
13. ____ Does site have a place to serve children meals in case of inclement weather?

Vended Program— Monitor Site Review Form

14. _____ Is meal served as a unit?
15. _____ Is the meal delivery schedule adhered to?
16. _____ Are there provisions for storing or returning excess meals?
17. _____ Is there documentation of children eligible for free and reduced-price meals, if applicable?

EXPLAIN ANY "NO" ANSWERS BELOW:

Corrective action discussed with (Name and title): _____

Corrective action taken:

Site supervisor's comments:

Further action needed by (date): _____

I certify that the above information is correct.

Monitor signature

Site supervisor signature

Date

Date

Sponsor Meal Preparation— Monitor Review Form

Sponsor _____	Site _____				
Site address _____					
Date of review _____	Phone _____				
Monitor's arrival time _____	Departure time _____				
Site supervisor _____					
Name and title of person contacted at site _____					
Regular site _____	Camp site _____				
Approved average daily participation (ADP) _____					
Attendance on day of visit _____					
Type(s) of meal service reviewed _____					
Day of visit	Breakfast	Snack	Lunch	Snack	Supper
# meals prepared	_____	_____	_____	_____	_____
Time which meals were served	_____	_____	_____	_____	_____
# meals served to children	_____	_____	_____	_____	_____
# meals served as seconds	_____	_____	_____	_____	_____
# meals served to program adults	_____	_____	_____	_____	_____
Food	Quality used	Allowable servings per unit	Number of servings total available total needed short/over		
Other foods _____					

Sponsor Meal Preparation— Monitor Review Form

YES NO

- ____ Are meals served as a unit?
- ____ Did meal meet menu as planned?
- ____ Were all requirements met?
- ____ Are all children fed onsite?
- ____ Are meals planned with one meal per child in mind?
- ____ Are accurate counts taken of meals served?
- ____ Are meal production records kept?
- ____ Is required health department certification available for inspection?
- ____ Is an inventory record being kept?
- ____ Are receiving reports and purchase invoices kept?
- ____ Does staffing pattern correspond to that listed on approved site application sheet?
- ____ Has site supervisor attended training session?
- ____ Are program aids being used?
- ____ Is there proper sanitation and storage?
- ____ Are meals served within time frames?
- ____ Are records of adult meals kept?
- ____ Is there documentation of children eligible for free and reduced-price meals if applicable?

Sponsor Meal Preparation— Monitor Review Form

Corrective action discussed with (name and title) _____

Corrective action taken:

Site supervisor's comments:

Further action needed by: _____

I certify that the above information is correct.

Monitor signature

Site supervisor signature

Date _____

Date _____

Notes:

